

Boulder Rural Fire Protection District
Boulder County, Colorado

**Annual Financial Report and
Independent Auditor's Report**

December 31, 2021 and 2020



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Independent Auditor's Report

To the Board of Directors
Boulder Rural Fire Protection District

Opinions

We have audited the accompanying financial statements of the governmental activities and the major fund of Boulder Rural Fire Protection District (the "District") as of and for the year ended December 31, 2021 and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of Boulder Rural Fire Protection District, as of December 31, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Boulder Rural Fire Protection District and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

The financial statements of the District as of December 31, 2020 were audited by other auditors whose report dated June 18, 2021 expressed an unmodified opinion on those statements.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Boulder Rural Fire Protection District's ability to continue as a going concern for twelve month beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the



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override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

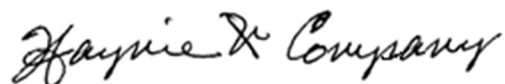
In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Boulder Rural Fire Protection District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Boulder Rural Fire Protection District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedule for the General Fund and pension schedules be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



Littleton, Colorado
July 26, 2022

**Boulder Rural Fire Protection District
Management's Discussion and Analysis
For the Year Ended December 31, 2021**

This section of the annual financial report offers readers of the Boulder Rural Fire Protection District's (the "District") financial statements management's discussion and analysis of the District's financial performance during the year ended December 31, 2021. We encourage readers to consider the information presented here in conjunction with additional information furnished in the District's financial statements, which immediately follow this section.

Background Information

The District was created in 1957 by a number of citizens concerned about fire protection for their homes and businesses. The predominant fund approach for the District was comprised of one basic fund - the General Fund.

On May 7, 1995 the taxpayers approved a ballot question to remove the TABOR limits that were imposed on the District in 1992. In May 1995, the voters approved a 2.0 mill increase to hire the District's first full-time career firefighters and on May 2, 2006, the voters approved a mill levy increase of 4.0 mills. In November 2015, the voters approved a mill levy increase of 4.0 mills. The final mill levy for the District was set at 15.747 mills for 2021.

Financial Highlights

- The District's net position increased \$723,059 or 8% during 2021.
- General revenues account for \$4,773,461 or 96 % of all revenues. Program specific revenues in the form of charges for services, investment income, and miscellaneous income, accounted for \$220,260 or 4% of total revenues of \$4,993,721.
- The District had \$4,270,662 in expenses related to governmental activities; only \$220,260 of these expenses were offset by program specific charges for services. General revenues, property, and specific ownership taxes of \$4,720,098 plus \$53,363 in interest and other revenues were used to provide for these programs.
- The District had asset additions of \$698,923 during 2021.
- The District had no outstanding long-term debt at 2021 year-end.

**Boulder Rural Fire Protection District
Management's Discussion and Analysis
For the Year Ended December 31, 2021**

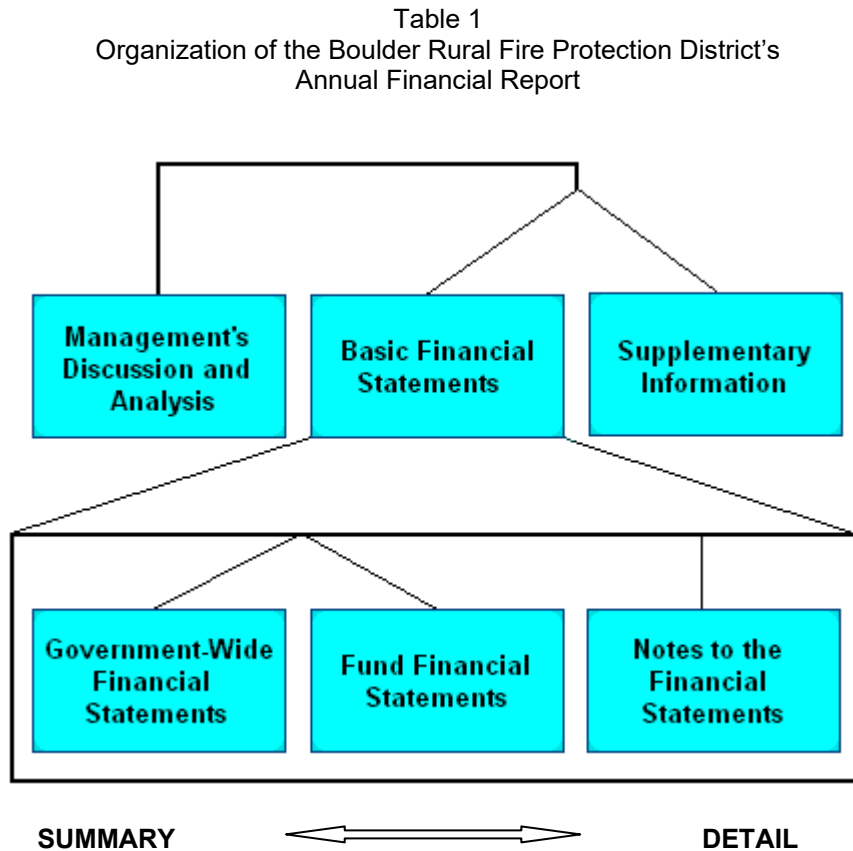
Overview of the Financial Statements

This annual financial report consists of three parts: management's discussion and analysis, the basic financial statements, and required and other supplementary information. The basic financial statements include two kinds of statements that present different views of the District.

- The first two statements are government-wide financial statements that provide both short-term and long-term information about the District's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the District, reporting the District's operations in more detail than the district-wide statements.
- The governmental funds statements tell how basic services such as fire protection were financed in the short-term as well as what remains for future spending.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required and other supplementary information that further explains and supports the financial statements with a comparison of the District's budget for the year.

Detailed in the following diagram are how the various parts of this annual report are arranged and related to one another.



**Boulder Rural Fire Protection District
Management's Discussion and Analysis
For the Year Ended December 31, 2021**

Table 2 below, summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain. The remainder of this overview section of management's discussion and analysis highlights the structure and contents of each of the two types of financial statements, government-wide and fund, found in the basic financial statements.

**Table 2
Major Features of the Government-wide and Fund Financial Statements**

	Government-wide Statements	Fund Financial Statements
		Governmental Funds
Scope	Entire District (except fiduciary funds)	The activities of the District which are not proprietary or fiduciary.
Required Financial Statements	Statement of Net Position Statement of Activities	Balance Sheet Statement of Revenues, Expenditures, and Changes in Fund Balances
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial focus
Type of asset/liability information	All assets, deferred outflows of resources, liabilities, and deferred inflows of resources, both financial and capital, short-term and long-term	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included.
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable.

Government-wide Statements

The government-wide statements are designed to provide readers a broad overview of the District's finances, in a manner similar to a private-sector business. The statement of net position includes all of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

**Boulder Rural Fire Protection District
Management's Discussion and Analysis
For the Year Ended December 31, 2021**

The *statement of net position* presents information on all of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating. To assess the District's overall health, the reader needs to consider additional non-financial factors such as the condition of buildings and equipment.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flow in future fiscal periods.

Both of the government-wide financial statements distinguish functions of the District that are principally supported by taxes and intergovernmental revenues (*governmental activities*). Included in governmental activities are most of the District's basic services such as fire protection.

Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or major funds, not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. The District funds are divided into two categories: governmental funds and fiduciary funds.

- *Governmental funds*: Most of the District's basic services are included in governmental funds, which generally focus on (1) inflows and outflows of cash and other financial assets and (2) balances remaining at year-end which are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine financial resources that may be available in the near term to finance the District's programs. Because this information does not encompass the long-term focus of the government-wide statements, a reconciling schedule is included on the governmental funds statements explaining the relationship (or difference) between them.

The Boulder Rural Fire District maintains one individual governmental fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the general fund which is considered a major fund.

**Boulder Rural Fire Protection District
Management's Discussion and Analysis
For the Year Ended December 31, 2021**

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information*. This includes the required general fund budgetary comparison schedule, and certain required pension schedules.

Financial Analysis of the District as a Whole

Net Position and Changes in Net Position

The District's combined net position was greater on December 31, 2021, than it was the year before, increasing by 8% to \$9,986,021. This increase in the District's financial position came from its governmental activities. Table 3 provides a summary of the District's net position at December 31:

**Table 3
Condensed Statements of Net Position**

	2021	2020 (as restated)
Assets		
Current assets	\$ 9,691,465	\$ 8,830,121
Net pension asset	482,632	103,341
Capital assets, net	5,811,596	5,392,614
Total assets	15,985,693	14,326,076
Deferred outflows of resources	895,923	826,557
Liabilities		
Current liabilities	247,624	142,914
Noncurrent liabilities	991,462	1,032,395
Total liabilities	1,239,086	1,175,309
Deferred inflows of resources	5,656,509	4,714,362
Net position		
Net investment in capital assets	5,811,596	5,392,614
Restricted for Emergencies	149,800	148,200
Unrestricted	4,024,625	3,722,148
Total Net Position at December 31	\$ 9,986,021	\$ 9,262,962

**Boulder Rural Fire Protection District
Management's Discussion and Analysis
For the Year Ended December 31, 2021**

Table 4 provides a summary of the changes in net position. Following Table 4 is specific discussion related to overall revenues and expenses.

**Table 4
Condensed Statements of Activities**

	2021	2020 (as restated)
<u>Revenues</u>		
Program revenues		
Charges for services	\$ 220,260	\$ 169,050
General revenues		
Property taxes and specific ownership	4,720,098	4,802,502
Earnings on investments	6,589	6,441
Other	46,774	19,950
Total revenues	4,993,721	4,997,943
<u>Expenses</u>		
Personnel	3,118,322	2,703,157
Administration	366,267	526,647
Office expenses	53,302	53,702
Operations	672,499	674,046
Training	60,272	56,704
Total expenses	4,720,662	4,014,256
Increase in net position	\$ 723,059	\$ 983,687

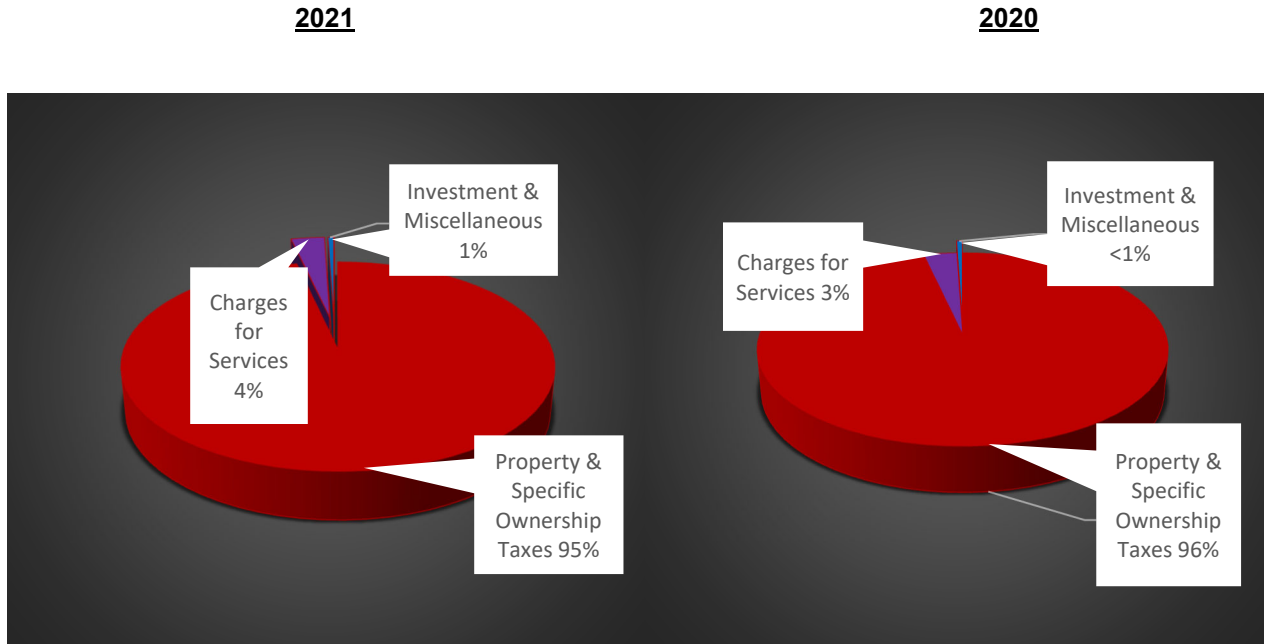
Property and specific ownership taxes account for most of the District's revenue, contributing \$95 for every dollar raised (see Table 5) displayed on the following page. Another \$4 came from charges for services with the remainder from contributions, earnings on investments and miscellaneous sources.

The District expenses predominantly relate to fire protection and emergency medical services, which includes administration, firefighting, ambulance, prevention, communication, and vehicle and facility maintenance. Given that the District is a service organization providing fire protection, the majority of the expenses are salaries and related employee benefits.

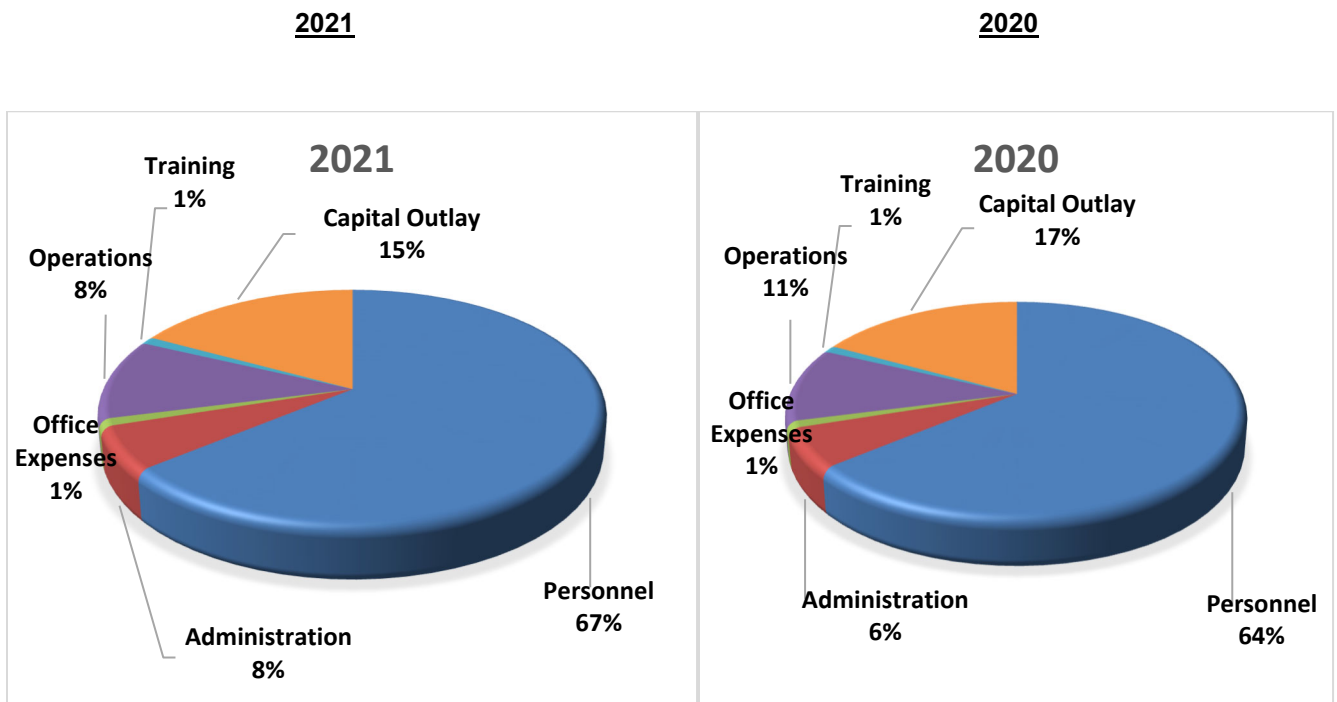
**Boulder Rural Fire Protection District
Management's Discussion and Analysis
For the Year Ended December 31, 2021**

Detailed below in Tables 5 and 6 are charts displaying revenues by sources and expenses by program for the total District.

**Table 5
Sources of Revenues**



**Table 6
Expenses – Governmental Funds**



**Boulder Rural Fire Protection District
Management's Discussion and Analysis
For the Year Ended December 31, 2021**

Governmental Activities

The increase in net position for governmental activities was \$723,059 for 2021.

The governmental fund monitors cash resources and expenditures. Capital outlay for 2021 was \$698,923. There were \$0 of capital disposals in 2021.

As reflected on the reconciliation of general fund revenues and expenditures to the government-wide statement of activities, the net difference between capital outlays and depreciation expenses was \$418,981 for 2021.

The statement of activities shows the cost of program services and the related charges for services and grants offsetting those costs. Table 7 reflects each program's total cost and net cost of services. That is, it identifies the cost of these services supported by unrestricted property taxes.

**Table 7
Net Cost of Governmental Activities**

	2021 Total Cost of Services	2021 Net Cost of Services
Personnel	\$ 3,118,322	\$3,118,322
Administration	366,267	146,007
Office expense	53,302	53,302
Operations	672,499	672,499
Training	60,272	60,272
Total	\$ 4,270,662	\$ 4,050,402

Financial Analysis of District's Funds

General Fund

The general fund was established and is continually funded to provide for the daily activities, salaries, expenses, and operating costs of the District. This fund provides for functional areas of the organization - personnel, administration, office expense, operations, and training. The general fund also provides for such other items as insurance, utilities, and other costs the District incurs. The primary funding source for the general fund is taxation of real property. Other sources of income for the general fund include earnings on investments, grants, charges for services, and miscellaneous revenues. The primary projects or program efforts for establishing needed funding during 2021 were:

1. Salaries and benefits for all existing full-time personnel of the District.
2. Normal operational costs of the District.

**Boulder Rural Fire Protection District
Management's Discussion and Analysis
For the Year Ended December 31, 2021**

General Fund Budgetary Highlights

The District's budget is prepared according to Colorado law and is based on accounting for certain transactions on a basis of cash receipts and disbursements. The District's budget for the general fund anticipated that revenues combined with other financing sources would equal expenditures with a decrease in fund balance. Actual results for the year show a \$229,027 increase in fund balance.

It should be noted that the District's budget format is designed to establish and monitor divisional functions of the Fire District's operations to align expenses more closely with the areas of responsibility. These divisions are set up as cost centers for accountability in each of the following areas:

- Personnel
- Administration
- Office Expense
- Operations
- Training

The District must maintain a 3% emergency reserve as a part of the TABOR Amendment (Taxpayer Bill of Rights). On December 31, 2021, the District's TABOR reserve amounted to \$149,800.

Capital Assets and Debt Administration

Capital Assets

By the end of 2021, the District had net invested \$5,811,596, in a broad range of capital assets, including land, buildings, site improvements, vehicles and other equipment. There was \$0 in net deletions (See Table 8). This amount represents a net increase of \$418,982 or 8% from last year.

**Table 8
Capital Assets (Net of Depreciation)**

	Governmental Activities		% of Change 2020-2021
	2021	2020	
Land	\$ 450,000	\$ 450,000	0%
Buildings and improvements	5,569,235	5,569,235	0%
Vehicles	2,506,452	2,451,132	2%
Equipment	1,320,073	676,470	95%
Accumulated Depreciation	<u>(4,034,164)</u>	<u>(3,754,223)</u>	<u>7%</u>
Total	\$ 5,811,596	\$ 5,392,614	8%

**Boulder Rural Fire Protection District
Management's Discussion and Analysis
For the Year Ended December 31, 2021**

Long-Term Debt

There was no long-term debt incurred by the District in 2021.

Defined Benefit Pension Plans

Volunteer Pension Plan

At December 31, 2021 the District reported a Net Pension Liability for the Volunteer Pension Plan of \$750,295. This amount represents the present value of projected future benefits to volunteers based on their past service, less the current assets in the plan.

Present Value of Future Benefits - Plan Assets = Net Pension Liability/(Asset)

When reviewing the plan, the Actuarial determines the annual contribution required to meet the future liability. At December 31, 2020, the District's actuarially determined contribution ("ADC") to the Volunteer Firefighter Pension Plan was \$83,453. Actual contributions in 2021 totaled \$113,153, which was \$29,700 in excess of the ADC. The District's most recent actuarial study indicated that the current levels of contributions to the plan are adequate to support the present plan. Should the District continue to contribute at a rate above the ADC, the plan will be fully funded earlier than necessary.

Contributions to the Plan from the District were \$83,453 and from the State of Colorado were \$29,700 for the year ended December 31, 2021.

Statewide Defined Benefit Pension Plan

The SWDB Plan sets contribution rates at a level that enables all benefits to be fully funded at the retirement date of all members. Employer contribution rates for the SWDB Plan are set by state statute. Member contribution rates can be amended by state statute or election of the membership. In 2014, the members elected to increase the member contribution rate to the SWDB Plan beginning in 2015. In 2020, members and their employers contributed at the rate of 11 percent and 8 percent, respectively, of base salary for a total contribution rate of 19 percent in 2020. Member contribution rates will increase 0.5 percent annually beginning in 2021 through 2030 to a total of 12 percent of pensionable earnings. Employer contributions increase 0.5 percent starting in 2021 annually through 2030 to a total of 13% of pensionable earnings resulting in a combined contribution rate of 25% percent in 2030. In 2021, the District contributed 8.5% for FPPA contributions, and 3% for Death & Disability insurance on behalf of its members.

Contacting the District's Financial Management

This financial report is designed to provide the District's citizens, taxpayers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Boulder Rural Fire Protection District at 6230 Lookout Road, Boulder, Colorado 80301.

Basic Financial Statements

Boulder Rural Fire Protection District
Statements of Net Position
December 31, 2021 and 2020

	Governmental Activities	
	2021	2020
Assets		(as restated)
Cash and investments	\$ 4,616,654	\$ 4,290,642
Receivables		
Property taxes	5,010,588	4,482,981
Accounts	53,786	56,498
Prepaid items	10,437	-
Net pension asset - SWDB	482,632	103,341
Capital assets, not being depreciated	450,000	450,000
Capital assets, being depreciated, net	5,361,596	4,942,614
Total assets	15,985,693	14,326,076
 Deferred Outflows of Resources		
Pension related amounts - Volunteer	102,507	114,848
Pension related amounts - SWDB	793,416	711,709
Total deferred outflows of resources	895,923	826,557
 Liabilities		
Accounts payable	\$ 24,683	37,233
Accrued expenses	222,941	105,681
Noncurrent liabilities		
Net pension liability - Volunteer	750,295	799,082
Accrued compensated absences	241,167	233,313
Total liabilities	1,239,086	1,175,309
 Deferred Inflows of Resources		
Deferred property taxes	5,010,588	4,482,981
Pension related amounts - Volunteer	56,478	48,640
Pension related amounts - SWDB	589,443	182,741
Total deferred inflows of resources	5,656,509	4,714,362
 Net Position		
Net investment in capital assets	5,811,596	5,392,614
Restricted for emergencies	149,800	148,200
Unrestricted	4,024,625	3,722,148
Total net position	\$ 9,986,021	\$ 9,262,962

The accompanying notes are an integral part of these financial statements.

Boulder Rural Fire Protection District
Statements of Activities
For the Years ended December 31, 2021 and 2020

<u>Functions/Program Activities</u>	<u>Expenses</u>	<u>Program Revenues</u>			<u>Net (Expense) Revenue and Changes in Net Position</u>	
		<u>Charges Services</u>	<u>Operating Grants and Contribution</u>	<u>Capital Grants and Contribution</u>	<u>2021</u>	<u>2020</u>
Primary government						(as restated)
Governmental Activities						
Personnel services	\$ 3,118,322	\$ -	\$ -	\$ -	\$(3,118,322)	\$(2,703,157)
Administration	366,267	220,260	-	-	(146,007)	(357,597)
Office expense	53,302	-	-	-	(53,302)	(53,702)
Operations	672,499	-	-	-	(672,499)	(674,046)
Training	60,272	-	-	-	(60,272)	(56,704)
Total governmental activities	<u>\$ 4,270,662</u>	<u>\$ 220,260</u>	<u>\$ -</u>	<u>\$ -</u>	<u>(4,050,402)</u>	<u>(3,845,206)</u>
General revenues:						
Property taxes					4,478,521	4,599,160
Specific ownership taxes					241,577	203,342
Investment income					6,589	6,441
Other					46,774	19,950
Total General Revenues					<u>4,773,461</u>	<u>4,828,893</u>
Change in net position					723,059	983,687
Net position - beginning of year					<u>9,262,962</u>	<u>8,279,275</u>
Net position - end of year					<u>\$ 9,986,021</u>	<u>\$ 9,262,962</u>

The accompanying notes are an integral part of these financial statements.

Boulder Rural Fire Protection District
Governmental Funds Balance Sheets and
Reconciliation of the Governmental Fund Balance Sheets
with the Government-Wide Statements of Net Position
December 31, 2021 and 2020

	General Fund	
	2021	2020
		(as restated)
Assets		
Cash and investments	\$ 4,616,654	\$ 4,290,642
Property taxes receivable	5,010,588	4,482,981
Accounts receivable	53,786	56,498
Prepaid expenses	10,437	-
Total assets	\$ 9,691,465	\$ 8,830,121
Liabilities		
Accounts payable	24,683	37,233
Accrued expenses	222,941	105,681
Total liabilities	247,624	142,914
Deferred Inflows of Resources		
Deferred property tax revenues	5,010,588	4,482,981
Total deferred inflows of resources	5,010,588	4,482,981
Fund Balances		
Nonspendable:		
Prepays	10,437	-
Restricted for emergencies	149,800	148,200
Unassigned	4,273,016	4,056,026
Total fund balance	4,433,253	4,204,226
Total liabilities, deferred inflows of resources and fund balances	\$ 9,691,465	\$ 8,830,121
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported as assets in the governmental fund financial statements.		
Capital assets, net	5,811,596	5,392,614
Long-term liabilities, including compensated absences, are not due and payable in the current period and therefore are not reported as liabilities in the governmental fund financial statements.		
Accrued compensated absences	(241,167)	(233,313)
Net pension asset and liability amounts and deferred outflows and inflows of resources that represent acquisition or consumption of net position that applies to future periods and, therefore, are not reported in the governmental fund financial statements.		
Net pension asset	482,632	103,341
Net pension liability	(750,295)	(799,082)
Deferred inflows of resources - pension plans	(645,921)	(231,381)
Deferred outflows of resources- pension plans	895,923	826,557
Net position of governmental activities	\$ 9,986,021	\$ 9,262,962

The accompanying notes are an integral part of these financial statements.

Boulder Rural Fire Protection District
Statements of Revenues, Expenditures,
and Changes in Fund Balances - Governmental Fund
For the Years Ended December 31, 2021 and 2020

	General Fund	
	2021	2020
Revenues		(as restated)
Property taxes	\$ 4,478,521	\$ 4,599,160
Specific ownership taxes	241,577	203,342
Charges for services	220,260	169,050
Investment income	6,589	6,441
Miscellaneous	46,774	19,950
Total Revenues	4,993,721	4,997,943
Expenditures		
General Government		
Personnel services	3,193,373	2,759,256
Administration	366,267	248,107
Office expense	53,302	53,702
Operations	392,558	476,047
Training	60,272	56,704
Capital outlay	698,922	744,471
Total Expenditures	4,764,694	4,338,287
Net Change in Fund Balances	229,027	659,656
Fund balance, beginning of year	4,204,226	3,544,570
Fund balances, end of the year	\$ 4,433,253	\$ 4,204,226

The accompanying notes are an integral part of these financial statements.

Boulder Rural Fire Protection District
Reconciliations of the Statements of Revenues, Expenditures
and Changes in Fund Balances of the Governmental Fund
to the Statements of Activities
For the Years Ended December 31, 2021 and 2020

	2021	2020
		(as restated)
Net change in fund balance—total governmental funds	\$ 229,027	\$ 659,656
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives and reported as depreciation expense. Additionally, fund financial statements do not recognize contributions of capital assets as revenues.		
Capital outlay	698,922	552,025
Depreciation expense	(279,941)	(278,540)
Loss on asset disposal	-	5,553
The change in compensated absences in the statement of activities do not require the use of current financial resources and therefore, are not reported as expenditures in governmental funds		
	(7,854)	(73,620)
Net pension expense relating to changes in account balances of the District's defined benefit retirement plans are recognized on the statement of activities and are not reported as expenditures in the governmental funds.		
Pension income - SWDB	54,297	52,605
Pension income - Volunteer	28,608	66,008
Change in net position of governmental activities	\$ 723,059	\$ 983,687

The accompanying notes are an integral part of these financial statements.

Boulder Rural Fire Protection District
Statement of Revenues, Expenditures
and Changes in Fund Balance—Actual and Budget
General Fund
December 31, 2021

	<u>Original & Final Budget</u>	<u>Actual</u>	<u>Variance Favorable (Unfavorable)</u>
Revenues			
Tax revenue	\$ 4,657,981	\$ 4,720,098	\$ 62,117
Charges for services	2,000	220,260	218,260
State Match - pension	29,700	-	(29,700)
Investment income	3,500	6,589	3,089
Miscellaneous	19,200	46,774	27,574
Total Revenues	<u>4,712,381</u>	<u>4,993,721</u>	<u>281,340</u>
Expenditures:			
General Government			
Personnel services	3,290,232	3,193,373	96,859
Administration	408,494	366,267	42,227
Operations	456,093	506,132	(50,039)
Capital outlay	1,098,699	698,922	399,777
Total Expenditures	<u>5,253,518</u>	<u>4,764,694</u>	<u>488,824</u>
Excess Revenue Over (Under)			
Expenditures	<u>(541,137)</u>	<u>229,027</u>	<u>770,164</u>
Fund Balance—Beginning of year	<u>4,247,731</u>	<u>4,204,226</u>	<u>(43,505)</u>
Fund Balance—End of Year	<u>\$ 3,706,594</u>	<u>\$ 4,433,253</u>	<u>\$ 726,659</u>

The accompanying notes are an integral part of these financial statements.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2021 and 2020

1. Definition of Reporting Entity

The Boulder Rural Fire Protection District (“District”) is organized under the provisions of Section 32-1-305 (6) of the Colorado Revised Statutes (“CRS”). It is a quasi-municipal corporation and a political subdivision of the State of Colorado with all powers thereof which includes the power to levy taxes against property within the District.

In accordance with governmental accounting standards, the Boulder Rural Fire Protection District has considered the possibility of inclusion of additional entities in its financial statements.

The definition of the reporting entity is based primarily on financial accountability. The District is financially accountable for organizations that make up its legal entity. It is also financially accountable for legally separate organizations if District officials appoint a voting majority of the organization's governing body and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the District. The District may also be financially accountable for organizations that are fiscally dependent upon it.

Based upon the application of these criteria, no organizations are includable within the District's reporting entity.

2. Summary of Significant Accounting Policies

The accounting policies of the Boulder Rural Fire Protection District conform to accounting principles generally accepted in the United States of America as applicable to governmental units. Following is a summary of the more significant policies:

Basis of Accounting

The financial statements of the Boulder Rural Fire Protection District (District) have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for governmental accounting and financial reporting.

Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. The District does not report any *business-type activities*.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2021 and 2020

2. Summary of Significant Accounting Policies (continued)

The statement of activities demonstrates the degree to which the direct expenses of the given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Major individual governmental funds are reported as separate columns in the fund financial statements.

Measurement focus, basis of accounting and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current *financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Property taxes, specific ownership taxes, charges for services, grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

Because governmental fund statements are presented using a measurement focus and basis of accounting different from that used in the government-wide statements, a reconciliation is presented that briefly explains the adjustments necessary to reconcile to ending net position and the change in net position.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2021 and 2020

2. Summary of Significant Accounting Policies (continued)

The District reports the following major governmental fund:

The *General Fund* is the District's primary operating fund. It accounts for all financial resources and activities of the District.

Cash and Investments

Cash equivalents include investments with original maturities of three months or less. Investments are recorded at fair value.

Accounts Receivable

Receivables consist of amounts due for services provided. An allowance for doubtful accounts is not necessary as amounts due have been fully collected in the succeeding year.

Property taxes

Property taxes are levied on November 1 and attach as an enforceable lien on property on January 1. Taxes are payable in full on April 30 or in two installments on February 28 and June 15. The County Treasurer's office collects property taxes and remits to the District on a monthly basis.

Since property tax revenues are collected in arrears during the succeeding year, a receivable and corresponding deferred inflows of resources are recorded at December 31. As the tax is collected in the succeeding year, the deferred revenue is recognized as revenue and the receivable is reduced.

Prepays Items

Payment made to vendors for goods or services that will benefit periods beyond year-end are recorded as prepaid items or deposits in the government-wide and governmental fund financial statements and will be reported as expenditures in the following year. Because these assets do not represent current financial resources, they are included in the non-spendable fund balance.

Capital assets

Capital Assets include property and equipment, which are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Depreciation expense has been computed using the straight-line method over the following estimated economic useful lives:

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2021 and 2020

2. Summary of Significant Accounting Policies (continued)

Buildings and Improvements	7- 40 years
Machinery and Equipment	5 - 10 years
Vehicles	10 -25 years

Long-Term Obligations

In the government-wide financial statements long-term debt and other long-term obligations are reported as liabilities in the governmental activities fund type statement of net position.

Compensated Absences

Employees of the District are allowed to accumulate unused vacation and sick time. Upon termination of employment with the District, an employee may be compensated for accrued vacation and sick time at the current rate of pay. Personal leave benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services rendered and it is probable that the District will compensate the employees for the benefits earned. Upon termination of employment from the District, an employee will be compensated for all accrued vacation and compensatory time at their current rate of pay. In addition, sick leave is paid out on a three-for-one basis (i.e., three sick days for one day's pay) for certain eligible employees.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position and balance sheets reports a separate section for deferred outflows of resources. This separate financial statement represents a consumption of net position and fund balance that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to the liabilities, the statement of financial position and balance sheets reports a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position and fund balance that applies to a futures period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

Net Position

The government-wide financial statements utilize a net position presentation. Net position is categorized as investment in capital assets, restricted, and unrestricted.

- *Net Investment in Capital Assets* includes the District's capital assets (net of accumulated depreciation) reduced by the outstanding balances of bonds that are attributable to the acquisition, construction, or improvement of those assets.
- *Restricted Net Position* includes assets that have third-party (statutory, bond covenant, or granting agency) limitations on their use. The District typically uses restricted assets.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2021 and 2020

2. Summary of Significant Accounting Policies (continued)

first, as appropriate opportunities arise, but reserves the right to selectively defer the use until a future project

- *Unrestricted Net Position* typically includes unrestricted liquid assets. The Board has the authority to revisit or alter this designation.

Fund Balance Classification

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

- *Nonspendable fund balance* - The portion of fund balance that cannot be spent because it is either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The District reported \$10,437 and \$-0- in nonspendable fund balance as of December 31, 2021 and 2020, respectively.
- *Restricted fund balance* - This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation. The District has classified Emergency Reserves as being restricted because their use is restricted by State Statute for declared emergencies.
- *Committed fund balance* - This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Directors. These amounts cannot be used for any other purpose unless the Board of Directors removes or changes the specified use by taking the same type of action (ordinance or resolution) that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements. The District does not have any committed fund balance as of December 31, 2021 and 2020, respectively.
- *Unassigned fund balance* – This classification includes the residual fund balance for the General Fund.

The District would typically use restricted fund balances first, followed by committed resources, and then assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend unassigned resources.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2021 and 2020

2. Summary of Significant Accounting Policies (continued)

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires that District management make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

Reclassification

Certain prior year amounts have been adjusted to confirm to the current year presentation. These reclassifications did not have an impact on the Organization's change in fund balance or change in net position.

Comparative Data

Comparative total data for the prior year has been presented in the accompanying financial statements in order to provide an understanding of changes in the District's financial position and operations. However, complete comparative data in accordance with generally accepted accounting principles has not been presented since its inclusion would make the financial statements unduly complex and difficult to read.

Data in these columns do not present financial position or results of operations in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

Budgets and Budgetary Accounting

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- In October, District Management submits to the Board of Directors a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- Public hearings are conducted to obtain taxpayer comments.
- Prior to December 31, the budget is legally enacted through passage of a resolution.
- Any revisions that alter the total expenditures of any fund must be approved by the Board of Directors.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2021 and 2020

2. Summary of Significant Accounting Policies (continued)

- Budgets are legally adopted for all funds of the District on a basis consistent with generally accepted accounting principles (GAAP).
- Budgeted amounts in the financial statements are as originally adopted or as amended by the Board of Directors. All appropriations lapse at year end.

3. Cash and Investments

A summary of deposits and investments as of December 31, 2021 and 2020 follows:

	<u>2021</u>	<u>2020</u>
Petty cash	\$ 110	\$ 549
Cash deposits	387,837	347,709
Investments	<u>4,228,707</u>	<u>3,942,384</u>
Total cash and investments	<u>\$4,616,654</u>	<u>\$ 4,290,642</u>

Custodial credit risk - deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulations. At December 31, 2021, State regulatory commissioners have indicated that all financial institutions holding deposits for the District are eligible public depositories. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDP A. PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution, or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits.

The District has no policy regarding custodial credit risk for deposits.

At December 31, 2021, the District had deposits with financial institutions with a carrying amount of \$387,837. The bank balances with the financial institutions were \$794,377. Of these balances \$250,000 was covered by federal depository insurance and \$544,377 was covered by collateral held by authorized escrow agents in the financial institutions name (PDPA).

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2021 and 2020

3. Cash and Investments (continued)

At December 31, 2020, the District had deposits with financial institutions with a carrying amount of \$347,709. The bank balances with the financial institutions were \$347,709. Of these balances \$250,000 was covered by federal depository insurance and \$97,709 was covered by collateral held by authorized escrow agents in the financial institutions name (PDPA).

Investments

Interest Rate Risk

The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk

Colorado statutes specify in which instruments the units of local government may invest which includes:

- obligations of the United States and certain U.S. government agency securities,
- certain international agency securities,
- general obligation and revenue bonds of U.S. local government entities,
- bankers' acceptances of certain banks,
- commercial paper,
- written repurchase agreements collateralized by certain authorized securities,
- certain money market funds,
- guaranteed investment contracts, and
- local government investment pools.

The above investments are authorized for all funds and fund types used by Colorado municipalities.

Local Government Investment Pool

The District had invested \$4,228,707 in the Colorado Government Liquid Asset Trust (ColoTrust) which has a credit rating of AAAM by Standard and Poor's. ColoTrust is an investment vehicle established for local government entities in Colorado to pool surplus funds and is regulated by the State Securities Commissioner. It operates similarly to a money market fund and each share is equal in value to \$1.00.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2021 and 2020

3. Cash and Investments (continued)

Investments consist of U.S. Treasury and U.S. Agency securities, and repurchase agreements collateralized by U.S. Treasury and U.S. Agency securities. The Trust operates similarly to a money market fund and each share is equal in value to \$1.00. COLOTRUST records its investments at fair value, and the District records its investments in COLOTRUST using the net asset value method. The Trust offers shares in two portfolios, COLOTRUST Prime and COLOTRUST Plus+. Both portfolios may invest in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities. COLOTRUST Plus+ may also invest in certain obligations of U.S. government agencies, highest rated commercial paper and repurchase agreements collateralized by certain obligations of U.S. government agencies. A designated custodial bank serves as custodian for the Trust's portfolios pursuant to a custodian agreement. The custodian acts as safekeeping agent for the Trust's investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by the Trust. The COLOTRUST investment pool is rated AAAM by Standard & Poors. COLOTRUST records its investments at fair value and the District records its investment in COLOTRUST using the net asset value method. There are no unfunded commitments, the redemption period frequency is daily and there is no redemption notice period.

4. Capital Assets

An analysis of the changes in capital assets for the years ended December 31, 2021 and 2020 on the following tables. Depreciation expense for both years was charged to Operations on the Statement of Activities.

Boulder Rural Fire Protection District
Notes to Financial Statements
December 31, 2021 and 2020

4. Capital Assets (continued)

	Balance December 31, 2020	Additions	Transfers	Balance December 31, 2021
Governmental Activities				
Capital assets, <i>not being depreciated</i> :				
Land and improvements	\$ 450,000	\$ -	\$ -	\$ 450,000
Total capital assets, <i>not being depreciated</i>	<u>450,000</u>	<u>-</u>	<u>-</u>	<u>450,000</u>
Capital assets, being depreciated:				
Buildings and improvements	5,569,235	-	-	5,569,235
Machinery and equipment	676,470	683,693	(40,090)	1,320,073
Vehicles	2,451,132	55,320	-	2,506,452
Total capital assets, being depreciated	<u>8,696,837</u>	<u>739,013</u>	<u>(40,090)</u>	<u>9,395,760</u>
Less accumulated depreciation:				
Buildings and improvements	(1,569,275)	(136,304)	-	(1,705,579)
Machinery and equipment	(418,578)	(63,394)	-	(481,972)
Vehicles	(1,766,370)	(80,243)	-	(1,846,613)
Total Accumulated Depreciation	<u>(3,754,223)</u>	<u>(279,941)</u>	<u>-</u>	<u>(4,034,164)</u>
Total capital assets, <i>being depreciated, net</i>	<u>4,942,614</u>	<u>459,072</u>	<u>(40,090)</u>	<u>5,361,596</u>
Capital assets, net	<u>\$ 5,392,614</u>	<u>\$ 459,072</u>	<u>\$ (40,090)</u>	<u>\$ 5,811,596</u>

Boulder Rural Fire Protection District
Notes to Financial Statements
December 31, 2021 and 2020

4. Capital Assets (continued)

	<u>Balance December 31, 2019</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance December 31, 2020</u>
Governmental Activities				
Capital assets, <i>not being depreciated</i> :				
Land and improvements	\$ 450,000	\$ -	\$ -	\$ 450,000
Total capital assets, <i>not being depreciated</i>	<u>450,000</u>	<u>-</u>	<u>-</u>	<u>450,000</u>
Capital assets, being depreciated:				
Buildings and improvements	5,569,235	-	-	5,569,235
Machinery and equipment	691,399	6,855	(21,784)	676,470
Vehicles	<u>1,905,962</u>	<u>545,170</u>	<u>-</u>	<u>2,451,132</u>
Total capital assets, being depreciated	<u>8,166,596</u>	<u>552,025</u>	<u>(21,784)</u>	<u>8,696,837</u>
Less accumulated depreciation:				
Buildings and improvements	(1,428,029)	(141,246)	-	(1,569,275)
Machinery and equipment	(371,315)	(63,494)	16,231	(418,578)
Vehicles	<u>(1,692,570)</u>	<u>(73,800)</u>	<u>-</u>	<u>(1,766,370)</u>
Total Accumulated Depreciation	<u>(3,491,914)</u>	<u>(278,540)</u>	<u>16,231</u>	<u>(3,754,223)</u>
Total capital assets, <i>being depreciated, net</i>	<u>4,674,682</u>	<u>273,485</u>	<u>(5,553)</u>	<u>4,948,164</u>
Capital assets, net	<u>\$ 5,124,682</u>	<u>\$ 273,485</u>	<u>\$ (5,553)</u>	<u>\$ 5,392,614</u>

5. Defined Benefit Pension Plans

Volunteer Firefighters' Pension Plan

Summary of Significant Accounting Policies

The District has established the Volunteer Firefighters' Pension Plan (the "Volunteer Plan"), an agent multiple employer defined benefit pension fund administered by the Colorado Fire & Police Pension Association ("FPPA"). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/ deductions from the fiduciary net position of the Volunteer Plan have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2021 and 2020

5. Defined Benefit Pension Plan (continued)

General Information about the Plan

Plan Description: Any firefighter who has both attained the age of fifty and completed twenty years of active service shall be eligible for a monthly pension. Additionally, any firefighter that has reached the age of fifty with at least ten years of service will receive a pension benefit that is prorated for years of creditable volunteer service between 10 and 20 years. A firefighter who is disabled in the line of duty and whose disability is of such character and magnitude as to deprive the firefighter of earning capacity and extends beyond one year, shall be compensated in an amount determined by the Pension Board. The Plan also provides for a lump-sum burial benefit upon the death of an active or retired firefighter. Spouses of deceased firefighters may receive benefits as authorized by State statute. FPPA issues an annual, publicly available financial report that includes the assets of the Volunteer Plan. That report may be obtained on FPPA's website at <http://www.fppaco.org>.

Funding Policy: An actuary is used to determine the annual required contribution ("ARC") necessary to maintain the actuarial soundness of the Plan. Colorado law requires the State to make an annual contribution to the Plan. Because the District's monthly benefit amount is over \$300, the State's annual contribution is calculated as the highest State contribution made between 1998 and 2001. The District makes an additional contribution to support the plan.

The funding policy results in the expectation that the plan's assets will be able to full pay for the promised benefits through at least 2120.

For the measurement period ended December 31, 2020 and 2019, the District contributions were \$83,453 and \$83,453, respectively, towards meeting the unfunded liability. In addition, the State of Colorado contribution was \$29,700 and \$29,700, respectively.

Benefits Provided: Any volunteer firefighter, who has twenty years of active service and who is age 50 or older, shall be eligible for a monthly retirement pension. Pro rata pensions would apply to volunteers who reached 50 years of age and had between 10 and 20 years of service. A firefighter, who is disabled in the line of duty and whose disability is of such character and magnitude as to deprive the firefighter of earning capacity which extends beyond one year, shall be compensated in an amount determined by the Pension Board.

The Plan also provides for a lump-sum burial benefit upon the death of an active or retired firefighter. Spouses of deceased firefighters may receive benefits as authorized by State statute.

Boulder Rural Fire Protection District
Notes to Financial Statements
December 31, 2021 and 2020

5. Defined Benefit Pension Plan (continued)

Employees Covered by Benefit Terms

A summary of the current eligible active employees and retirees currently receiving benefit payments is outlined below:

	<u>2021</u>	<u>2020</u>
Retirees and beneficiaries	32	30
Inactive, non-retired members	3	4
Active members	<u>2</u>	<u>2</u>
Total	<u>37</u>	<u>36</u>

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2021 and 2020, the District reported a liability of \$750,295 and \$799,082. The net pension liability was measured as of December 31, 2020 and December 31, 2019, respectively, and was determined by an actuarial valuation as January 1, 2021 and January 1, 2020, respectively. Standard update procedures were used to roll forward the total pension liability to December 31, 2021 and 2020, respectively.

For the years ended December 31, 2021 and 2020, the District recognized pension income of \$28,608 and \$66,008, respectively.

At December 31, 2021 and 2020, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>2021</u>		<u>2020</u>	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on pension plan investments	\$ 19,054	\$ 56,478	\$ 31,395	\$ 48,640
Contributions subsequent to the measurement date	<u>83,453</u>	<u>-</u>	<u>83,453</u>	<u>-</u>
Total	<u>\$ 102,507</u>	<u>\$ 56,478</u>	<u>\$ 114,848</u>	<u>\$ 48,640</u>

\$83,453 and \$83,453 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to measurement date, will be recognized as a reduction of the

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2021 and 2020

5. Defined Benefit Pension Plan (continued)

net pension liability in the year ended December 31, 2021 and 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended December 31,	
2022	\$ (12,369)
2023	(4,791)
2024	(14,319)
2025	<u>(5,945)</u>
Total	\$ 37,424

Actuarial Assumptions

Method and assumptions used to determine contribution rates for the measurement period ended December 31, 2020 and 2019:

Actuarial cost method	Entry Age Normal
Amortization method	Level Dollar, Open*
Remaining Amortization Period	20 years*
Asset Valuation Method	5-Year smoothed fair value
Inflation	2.50%
Salary Increases	N/A
Investment Rate of Return	7.00% for measurement period ended December 31, 2020 7.50% for measurement period ended December 31, 2019
Retirement Age	50% per year of eligibility until 100% at age 65
Mortality	Pre-retirement: RP-2014 Combined Mortality Table with Blue Collar Employee Projected Scale BB, 55% multiplier for off-duty mortality Post-retirement: RP-2014 Combined Mortality Table with Blue Collar Employees. For ages 65 and older, RP-2014 Mortality Tables for Blue Collar Healthy Annuitants. For ages 55 through 64, a blend of the previous tables. All tables are projected with Scale BB Disabled: 2006 central rates from the RP-2014 Disabled Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales and then projected prospectively using the ultimate rates of the scale for all years.

* Plans that are heavily weighted with retiree liabilities use an amortization period based on the expected remaining lifetime of the participants.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2021 and 2020

5. Defined Benefit Pension Plan (continued)

Assumption Changes: The assumptions shown above pertain to the actuarial valuation as of January 1, 2021 and January 1, 2020, and the associated actuarially determined contribution for the year ending December 31, 2019 and 2020.

Long-term Expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2020 and 2019 are summarized in the following table:

Asset Class	2020		2019	
	Target Allocation	Long-Term Expected Rate of Return	Target Allocation	Long-Term Expected Rate of Return
Cash	2.0%	2.32%	2.0%	2.52%
Fixed Income	15.0%	9.26%	15.0%	5.20%
Managed Futures	0.0%	0.00%	4.0%	5.00%
Absolute Return	10.0%	5.25%	8.0%	5.50%
Long/Short	8.0%	6.87%	8.0%	6.00%
Global Public Equity	39.0%	8.23%	38.0%	7.00%
Private Markets	<u>26.0%</u>	10.63%	<u>25.0%</u>	9.20%
Total	100.0%		100.0%	

Discount Rate

Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

Boulder Rural Fire Protection District
Notes to Financial Statements
December 31, 2021 and 2020

5. Defined Benefit Pension Plan (continued)

For the purpose of this valuation, the long-term expected rate of return on pension plan investments is 7.00% for the period ended December 31, 2020 and 7.5% for the period ended December 31, 2019; the municipal bond rate is 2.00% (based on the weekly rate closest to but not later than the measurement date of the “state & local bonds” rate from Federal Reserve statistical release (H.15); and the resulting Single Discount Rate is 7.00% for the period ended December 31, 2020 and 7.50% for the period ended December 31, 2019.

Sensitivity of the District's Net Pension Asset to Changes in the Discount Rate

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.00 percent for the measurement period ended December 31, 2020 and 7.50 percent for the measurement period ended December 31, 2019, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate for each respective year; as show below:

For the measurement period ended December 31, 2020

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
Net pension liability	\$ 882,514	\$ 750,295	\$ 637,693

For the measurement period ended December 31, 2019

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
Net pension liability	\$ 933,081	\$ 799,082	\$ 685,086

FPPA System Description. The Fire & Police Pension Association administers an agent multiple- employer Public Employee Retirement System (PERS). The PERS represents the assets of numerous separate plans that have been pooled for investment purposes. The pension plans have elected to affiliate with FPPA for plan administration and investment only.

FPPA issues a publicly available comprehensive annual financial report that can be obtained at <http://www.fppaco.org>.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2021 and 2020

5. Defined Benefit Pension Plan (continued)

Statewide Defined Benefit Pension Plan

Summary of Significant Accounting Policies

The District contributes to the Statewide Defined Benefit Pension Plan ("SWDB Plan"), a cost-sharing multiple employer defined benefit pension plan, which is administered by the FPPA. The net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the SWDB Plan have been determined using the economic resources measurement focus and the accrual basis of accounting.

The SWDB Plan assets are included in the Fire & Police Members' Benefit Investment Fund and the Fire & Police Members' Self-Directed Investment Fund (for Deferred Retirement Option Plan (DROP) assets and Separate Retirement Account assets from eligible retired members).

General Information about the SWDB Plan

Plan description. The SWDB Plan provides retirement benefits for eligible members and beneficiaries according to plan provisions as enacted and governed by FPPA's Pension Fund Board of Trustees. Colorado Revised Statutes ("CRS"), as amended, establishes basic benefit provisions under the SWDB Plan. FPPA issues an annual, publicly-available financial report that includes the assets of the SWDB Plan. That report may be obtained on FPPA's website at <http://www.fppaco.org>.

Benefits provided. A member is eligible for a normal retirement pension once the member has completed twenty-five years of credited service and has attained the age of 55. Effective January 1, 2021, a member may also qualify for a normal retirement pension if the member's combined years of service and age equals at least 80, with a minimum age of 50 (Rule of 80).

The annual normal retirement benefit is 2 percent of the average of the member's highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter. The benefit earned prior to January 1, 2007 for members of affiliated Social Security employers will be reduced by the amount of Social Security income payable to the member annually. Effective January 1, 2007, members currently covered under Social Security will receive half the benefit when compared to the SWDB Plan. Benefits paid to retired members are evaluated and may be re-determined every October 1. The amount of any increase is based on the Board's discretion and can range from 0 to the higher of 3 percent or the Consumer Price Index.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2021 and 2020

5. Defined Benefit Pension Plan (continued)

A member is eligible for an early retirement at age 50 or after 30 years of service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination of employment prior to retirement to reflect the early receipt of the benefit, an employee may elect to have member contributions, along with 5 percent as interest, returned as a lump sum distribution. Alternatively, a member with at least five years of accredited service may leave contributions with the SWDP Plan and remain eligible for a retirement pension at age 55 equal to 2 percent of the member's average highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter.

Contributions. Through December 31, 2020, contribution rates for the SWDB plan are set by state statute. Employer contribution rates can only be amended by state statute. Member contribution rates can be amended by state statute or election of the membership. Effective January 1, 2021, contribution rates for employers and members may be increased equally by the FPPA Board of Directors upon approval through an election by both the employers and members.

In 2014, the members elected to increase the member contribution rate to the SWDB plan beginning in 2015. Member contribution rates will increase 0.5 percent annually through 2022 to a total of 12 percent of pensionable earnings. Employer contributions are 8 percent in 2019 and 2020. Employer contributions will increase 0.5 percent annually beginning in 2021 through 2030 to a total of 13 percent of pensionable earnings. In 2020, members of the SWDB plan and their employers are contributing at the rate of 11 percent and 8 percent, respectively, of pensionable earnings for a total contribution rate of 19 percent. In 2019, members of the SWDB plan and their employers were contributing at the rate of 10.5 percent and 8 percent, respectively, of pensionable earnings for a total contribution rate of 18.5 percent.

Contributions from members and employers of departments reentering the system are established by resolution and approved by the FPPA Board of Directors. The reentry group has a combined contribution rate of 23 percent and 23.5 percent of pensionable earnings in 2020 and 2021, respectively.

It is a local decision as to whether the member or employer pays the additional 4 percent contribution. The member and employer contribution rates will increase through 2030 as described above for the non-reentering departments. Effective January 1, 2021, reentry departments may submit a resolution to the FPPA Board of Directors to reduce the additional 4 percent contribution, to reflect the actual cost of reentry department, to the plan for reentry contributions. Each reentry department is responsible to remit contributions to the plan in accordance with their most recent FPPA Board of Directors approved resolution.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2021 and 2020

5. Defined Benefit Pension Plan (continued)

The contribution rate for members and employers of affiliated social security employers is 5.5 percent and 4 percent, respectively, of pensionable earnings for a total contribution rate of 9.5 percent in 2020 and 9.75 percent in 2021. Per the 2014 member election, members of the affiliate social security group had their required contribution rate increase 0.25 percent annually beginning in 2015 through 2022 to a total of 6 percent of pensionable earnings. Employer contributions are 4 percent in 2020 and 2021. Employer contributions will increase 0.25 percent annually beginning in 2021 through 2030 to a total of 6.5 percent of pensionable earnings.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2021 and 2020, respectively, the District reported a net pension asset in the amount of \$482,632 and \$103,341 for its proportionate share of the SWDB net pension asset. The SWDB net pension asset was measured as of December 31, 2020 and December 31, 2019, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of January 1, 2021 and January 1, 2020. Standard update procedures were used to roll forward the total pension liability to December 31, 2021 and 2020.

The District's proportion of the SWDB net pension asset was based on the District's contributions to the SWDB Plan for the calendar year 2020 and 2019 relative to the total contributions of participating employers to the SWDB Plan.

At December 31, 2020, the District's proportion was 0.2223%, which was an increase of 0.0359% from its proportion measured as of December 31, 2019. At December 31, 2019, the District's proportion was 0.18272%, which was a decrease of (0.000575) from its proportion measured as of December 31, 2018.

For the years ended December 31, 2021 and 2020, the District recognized SWDB pension income of \$54,297 and \$52,336, respectively.

At December 31, 2021 and December 31, 2020, the District reported deferred outflows of resources and deferred inflows of resources related to SWDB pensions from the following sources:

Boulder Rural Fire Protection District
Notes to Financial Statements
December 31, 2021 and 2020

5. Defined Benefit Pension Plan (continued)

	2021		2020	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on pension plan investments	\$ -	\$ 495,732	\$ 349,726	\$ 162,455
Difference between actual and expected experience	409,320	1,920	-	2,023
Changes in proportion and differences between contributions recognized and proportionate share of contributions	-	91,791	20,197	18,263
Changes in assumption and other inputs	205,271	-	196,223	-
Contributions subsequent to the measurement date	<u>178,825</u>	<u>-</u>	<u>145,563</u>	<u>-</u>
Total	<u>\$ 793,416</u>	<u>\$ 589,443</u>	<u>\$ 711,709</u>	<u>\$ 182,741</u>

\$178,825 and \$145,563 are reported as deferred outflows of resources related to SWDB pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year December 31, 2021 and December 31, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to SWDB pensions will be recognized in pension expense as follows:

Year Ended December 31,

2022	\$ (65,534)
2023	(1,235)
2024	(84,636)
2025	(297)
2026	77,252
Thereafter	<u>99,598</u>
Total	\$ 25,148

Boulder Rural Fire Protection District
Notes to Financial Statements
December 31, 2021 and 2020

5. Defined Benefit Pension Plan (continued)

Actuarial Assumptions

The actuarial valuations for the SWDB Plan were used to determine the total pension liability and actuarially determined contributions for the fiscal year ending December 31, 2020 and 2019. The valuations used the following actuarial assumptions and other inputs:

Total Pension Liability:

Actuarial Valuation Date	January 1, 2021 and January 1, 2020
Actuarial Method	Entry Age Normal
Amortization Method	N/A
Amortization Period	N/A
Long-term investment Rate of Return *	7.00 %
Projected Salary Increases*	4.25 – 11.25 %
Cost of Living Adjustments (COLA)	0.00 %
* Includes inflation at 2.5%	

Actuarially Determined Contributions:

Actuarial Valuation Date	January 1, 2020 and January 1, 2019
Actuarial Method	Entry Age Normal
Amortization Method	Level % of Payroll, Open
Amortization Period	30 Years
Long-term investment Rate of Return *	7.00 %
Projected Salary Increases*	4.25 – 11.25 %
Cost of Living Adjustments (COLA)	0.00 %
* Includes inflation at 2.5%	

For determining the total pension liability, the post-retirement mortality tables for non-disabled retirees uses the 2006 central rates from the RP-2014 Annuitant Mortality Tables projected to 2018 using the MP-2017 projection scales, and the projected prospectively using the ultimate rates of the scale for all years. The pre-retirement off-duty mortality tables are adjusted to 50% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00015.

At least every five years the FPPA's Board of Directors, in accordance with best practices, reviews its economic and demographic actuarial assumptions. At its July 2018 meeting, the Board of Directors reviewed and approved recommended changes to the actuarial assumptions.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2021 and 2020

5. Defined Benefit Pension Plan (continued)

The recommendations were made by the FPPA's actuaries, Gabriel, Roeder, Smith & Co., based upon their analysis of past experience and expectations of the future. The assumption changes were effective for actuarial valuations beginning January 1, 2019. The actuarial assumptions impact actuarial factors for benefit purposes such as purchases of service credit and other benefits where actuarial factors are used.

Long-term Expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.5 percent).

Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2020 and 2019 are summarized in the following table:

Asset Class	2020		2019	
	Target Allocation	Long-Term Expected Rate of Return	Target Allocation	Long-Term Expected Rate of Return
Cash	2.0%	2.32%	2.0%	2.52%
Fixed Income	15.0%	9.26%	15.0%	5.20%
Managed Futures	0.0%	0.00%	4.0%	5.00%
Absolute Return	10.0%	5.25%	8.0%	5.50%
Long/Short	8.0%	6.87%	8.0%	6.00%
Global Public Equity	39.0%	8.23%	38.0%	7.00%
Private Markets	<u>26.0%</u>	10.63%	<u>25.0%</u>	9.20%
	100.0%		100.0%	

The discount rate used to measure the total SWDB pension liability was 7.00 percent for the period ended December 31, 2020 and December 31, 2019. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the FPPA Board's funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the SWDB Plan fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payment) to determine the total pension liability.

Boulder Rural Fire Protection District
Notes to Financial Statements
December 31, 2021 and 2020

5. Defined Benefit Pension Plan (continued)

Discount rate

Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate, based on an index of 20- year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the expected rate of return on SWDB pension plan investments is 7.00%; the municipal bond rate is 2.75% (based on the weekly rate closest to but not later than the measurement date of the "state & local bonds" rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate is 7.00%.

Sensitivity of the District's Proportionate Share of the Net Pension Asset to Changes in the Discount Rate

Regarding the sensitivity of the net asset liability/ (asset) to changes in the Single Discount Rate, the following presents the SWDB Plan's net pension liability, calculated using a Single Discount Rate of 7.00%, as well as what the plan's net pension liability/(asset) would be if it were calculated using a Single Discount Rate that is one percent lower or one percent higher:

Measurement period ended December 31, 2020

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1.00% Increase (8.00%)
Proportionate share of the net pension liability (asset)	\$ 485,694	\$ (482,632)	\$ (1,284,527)

Measurement period ended December 31, 2019

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1.00% Increase (8.00%)
Proportionate share of the net pension liability (asset)	\$ 626,580	\$ (103,341)	\$ (708,714)

Pension plan fiduciary net position. Detailed information about the SWDB Plan's fiduciary net position is available in FPP A's comprehensive annual financial report which can be obtained at <http://www.fppaco.org>.

Boulder Rural Fire Protection District

Notes to Financial Statements

December 31, 2021 and 2020

6. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees or volunteers; and natural disasters. The District maintains insurance through a commercial carrier for these risks of loss.

7. Commitments and Contingencies

Claims and Judgments - The District participates in a number of federal, state, and local programs that are fully or partially funded by grants received from other governmental units. Expenses financed by grants are subject to audit by the appropriate grantor government. If expenses are disallowed due to noncompliance with grant program regulations, the District may be required to reimburse the grantor government. The District believes that disallowed expenses, if any, would not have a material effect on the overall financial position of the District.

TABOR Amendment - Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations, including revenue raising, spending abilities, and other specific requirements of state and local government. The Amendment is complex and subject to judicial interpretation. The District believes it is in compliance with the requirements of the Amendment. The District has established an emergency reserve, representing 3% of fiscal year spending (excluding debt service), as required by the Amendment. At December 31, 2021 and 2020 the emergency reserve was \$149,800 and \$148,200, respectively, as recorded in the General Fund.

Boulder Rural Fire Protection District
Notes to Financial Statements
December 31, 2021 and 2020

8. Prior Period Adjustment

The District has determined call-out income received in 2021 pertained to services provided in 2020 for responding to the Calwood and Cameron Peak fires.

Beginning net position and beginning fund balance have been restated as follows:

Restatement in Governmental Funds Balance Sheet and Revenues, Expenditures, and Changes in Fund Balance

	December 31, 2020 As Originally Stated	Restatement	December 31, 2020 As Restated
Accounts Receivable	-	56,498	56,498
Charges for services	112,552	56,498	169,050
Excess of Revenues over Expenditures	603,158	56,498	659,656
Fund balance, end of year	4,147,728	56,498	4,204,226

Restatement in Government Wide Statement of Net Position and Statement of Activities

	December 31, 2020 As Originally Stated	Restatement	December 31, 2020 As Restated
Accounts Receivable	-	56,498	56,498
Charges for services	112,552	56,498	169,050
Change in net position	927,189	56,498	983,687
Net Position, end of year	9,206,464	56,498	9,262,962

Boulder Rural Fire Protection District

Required Supplementary Information

Boulder Rural Fire Protection District
Required Supplementary Information
Volunteer Pension
Schedule of Changes in Net Pension Liability and Related Ratios
Last 10 Years

Fiscal year ended December 31,	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Total pension liability							
Service cost	\$ 2,280	\$ 2,280	\$ 7,502	\$ 7,502	\$ 8,559	\$ 8,559	\$ 11,491
Interest	97,095	99,301	111,498	112,362	108,201	109,263	114,355
Difference between expected and actual experience	31,649	-	(103,330)	-	17,113	-	(57,353)
Changes of assumptions	-	-	50,845	-	54,661	-	-
Benefit Payments	<u>(133,500)</u>	<u>(132,701)</u>	<u>(131,175)</u>	<u>(131,611)</u>	<u>(133,413)</u>	<u>(130,600)</u>	<u>(139,150)</u>
Net change in total pension liability	(2,476)	(31,120)	(64,660)	(11,747)	55,121	(12,778)	(70,657)
Total pension liability - Beginning	1,451,572	1,482,692	1,547,352	1,559,099	1,503,978	1,516,756	1,587,413
Total pension liability - Ending (a)	1,449,096	1,451,572	1,482,692	1,547,352	1,559,099	1,503,978	1,516,756
Plan fiduciary net position							
Employer contributions	83,453	79,500	79,500	159,000	-	79,500	79,500
Net investment income	74,439	83,862	783	79,639	27,813	10,983	37,265
Benefit payments	(133,500)	(132,701)	(131,175)	(131,611)	(133,413)	(130,600)	(139,150)
Administrative expense	(7,781)	(8,784)	(9,035)	(8,806)	(1,134)	(1,590)	(1,278)
State of Colorado supplemental discretionary payment	<u>29,700</u>	<u>-</u>	<u>29,700</u>	<u>29,700</u>	<u>29,700</u>	<u>29,700</u>	<u>29,700</u>
Net change in plan fiduciary net position	46,311	21,877	(30,227)	127,922	(77,034)	(12,007)	6,037
Plan fiduciary net position - beginning	652,490	630,613	660,840	532,918	609,952	621,959	615,922
Plan fiduciary net position - end (b)	<u>698,801</u>	<u>652,490</u>	<u>630,613</u>	<u>660,840</u>	<u>532,918</u>	<u>609,952</u>	<u>621,959</u>
District's net pension liability - ending (a)-(b)	750,295	799,082	852,079	886,512	1,026,181	894,026	894,797
Plan fiduciary net position as a percentage of the total pension liability	48.22%	44.95%	42.53%	42.71%	34.18%	40.56%	41.01%

Note: This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

Note 2: The data provided in this schedule is based as of the measurement date of the District's net pension liability.

The accompanying notes are an integral part of these financial statements.

Boulder Rural Fire Protection District
Required Supplementary Information
Volunteer Pension
Schedules of Employer Contributions

<u>Year Ending***</u>	<u>Actuarially Required Contributions</u>	<u>Actual Employer Contributions *</u>	<u>Contribution Excess/(Deficiency)</u>	<u>Actual Covered Payroll</u>	<u>Contributions as a Percentage of Covered Payroll</u>
12/31/2021	\$ 83,453	\$ 113,153	\$ 29,700	\$ -	N/A**
12/31/2020	\$ 79,500	\$ 102,338	\$ 22,838	\$ -	N/A**
12/31/2019	\$ 91,738	\$ 109,200	\$ 17,462	\$ -	N/A**
12/31/2018	\$ 91,738	\$ 109,200	\$ 17,462	\$ -	N/A**
12/31/2017	\$ 91,738	\$ 109,200	\$ 17,462	\$ -	N/A**
12/31/2016	\$ 91,738	\$ 109,200	\$ 17,462	\$ -	N/A**
12/31/2015	\$ 112,746	\$ 109,200	\$ (3,546)	\$ -	N/A**
12/31/2014	\$ 106,841	\$ 109,200	\$ 2,359	\$ -	N/A**
12/31/2013	\$ 113,200	\$ 123,851	\$ 10,651	\$ -	N/A**
12/31/2012	\$ 111,214	\$ 109,200	\$ (2,014)	\$ -	N/A**

Note: This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

* Includes both employer and State of Colorado Supplementary Discretionary Payment.

** Ratio not applicable (N/A) since payroll is zero due to the plan covering volunteers.

*** Reported in District's fiscal year ending statements, but amounts are determined based on a measurement period from one year prior

Boulder Rural Fire Protection District
Required Supplementary Information
Statewide Defined Benefit Plan
Schedules of Proportionate Share of the Net Pension Liability (Asset) and Related Ratios

<u>Measurement Date</u>	<u>Proportion of the Net Pension Liability (Asset)</u>	<u>Proportionate Share of the Net Pension Liability (Asset)</u>	<u>Actual Covered Payroll</u>	<u>Net Pension Liability (Asset) as a Percentage of Covered Payroll</u>	<u>Fiduciary Net Position as a Percentage of Total Pension Liability (Asset)</u>
12/31/2020	0.222%	\$ (482,632)	\$ 1,819,538	-26.5%	106.8%
12/31/2019	0.183%	\$ (103,341)	\$ 1,245,050	-8.3%	101.9%
12/31/2018	0.173%	\$ 218,896	\$ 1,059,533	20.7%	95.2%
12/31/2017	0.217%	\$ (312,322)	\$ 1,353,150	-23.1%	106.3%
12/31/2016	0.247%	\$ 89,114	\$ 1,268,637	7.0%	98.2%
12/31/2015	0.244%	\$ (4,305)	\$ 1,183,838	-0.4%	100.1%
12/31/2014	0.277%	\$ (313,078)	\$ 1,247,525	-25.1%	106.8%
12/31/2013	0.245%	\$ (319,141)	\$ 1,065,413	-30.0%	105.8%

Note: This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

* The data provided in this schedule is based as of the measurement date of the District's net pension liability, which is as of the beginning of the year.

Boulder Rural Fire Protection District
Required Supplementary Information
Statewide Defined Benefit Plan
Schedule of Employer Contributions

<u>Year Ending</u>	<u>Actuarially Required Contributions</u>	<u>Actual Employer Contributions</u>	<u>Contribution Excess/(Deficiency)</u>	<u>Actual Covered Payroll</u>	<u>Contributions as a Percentage of Covered Payroll</u>
12/31/2021	\$ 178,826	\$ 178,826	\$ 0	\$ 2,103,829	8.5%
12/31/2020	\$ 145,563	\$ 145,563	\$ -	\$ 1,819,538	8%
12/31/2019	\$ 99,604	\$ 99,604	\$ -	\$ 1,245,050	8%
12/31/2018	\$ 84,763	\$ 84,763	\$ -	\$ 1,059,533	8%
12/31/2017	\$ 108,252	\$ 108,252	\$ -	\$ 1,353,150	8%
12/31/2016	\$ 101,652	\$ 101,652	\$ -	\$ 1,268,637	8%
12/31/2015	\$ 94,707	\$ 94,707	\$ -	\$ 1,183,838	8%
12/31/2014	\$ 99,802	\$ 99,802	\$ -	\$ 1,247,525	8%
12/31/2013	\$ 85,233	\$ 85,233	\$ -	\$ 1,065,413	8%

Note: This schedule is intended to show information for ten years. Additional years will be displayed as they become available.